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 ACTION IO-16

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	L-03	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01
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	TRSE-00	T-00	USIE-00	SA-01	CORE-00	/052W	

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 FM USMISSION USUN NEW YORK
 TO SECSTATE WASHDC IMMEDIATE 9913
 INFO WHITEHOUSE WASHDC IMMEDIATE
 JOINT STAFF WASHDC IMMEDIATE
 SECDEF WASHDC IMMEDIATE
 AMEMBASSY PARIS IMMEDIATE
 AMEMBASSY KIGALI IMMEDIATE
 USCINCEUR VAIHINGEN GE
 UN SECURITY COUNCIL COLLECTIVE
 AMEMBASSY OTTAWA
 AMEMBASSY NAIROBI
 AMEMBASSY BUJUMBURA
 AMEMBASSY BRUSSELS
 AMEMBASSY DAR ES SALAAM
 AMEMBASSY KAMPALA
 AMEMBASSY ADDIS ABABA

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 004690

STATE FOR IO/UNP, IO/PHO, AF/C, AF/RA, AND L/UNA;
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PAGE 02 USUN N 04690 01 OF 03 242341Z
 WHITEHOUSE PASS TO NSC FOR SUSAN RICE;
 JOINT STAFF FOR CHAIRMAN, DIR JS, J5

E.O.12356: DECL:OADR
 TAGS: MARR, PREL, MOPS, UN, UNSC, RW
 SUBJECT: DRAFT SC RESOLUTION FOR RWANDA PKO

REF: USUN 4653

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: ALTHOUGH SYG'S REPORT ON RWANDA (AS DESCRIBED
REFTEL) WILL NOT BE PUBLISHED UNTIL SEPTEMBER 25, FRENCH
MISSION HAS CIRCULATED TO THE P-5 SEPTEMBER 24 A DRAFT
TEXT OF A RESOLUTION ESTABLISHING A PKO THERE. SC WILL
HOLD INFORMAL CONSULTATIONS MONDAY AFTERNOON, SEPTEMBER
27. USUN REQUESTS PRELIMINARY GUIDANCE ON DRAFT
RESOLUTION BY OOB TUESDAY, SEPTEMBER 28. AMB. WALKER
MET WITH U/SYG ANNAN SEPTEMBER 23 TO URGE THAT IF THE UN
BECOMES INVOLVED IN RWANDA, THEY MUST HAVE A POLITICAL
ROLE TO PLAY, RATHER THAN BEING RELEGATED TO A STRICTLY
MILITARY ENFORCEMENT FUNCTION. END SUMMARY.

3. THE FRENCH CONVENED A P-5 MEETING FRIDAY, SEPTEMBER
24 TO DISTRIBUTE THEIR DRAFT TEXT OF A RESOLUTION ON
RWANDA (SEE BELOW). THEY DESCRIBED THE GENERAL OUTLINES
OF THE ANTICIPATED REPORT (ALONG THE LINES OF REFTEL),
AND ADVISED THAT THE REPORT WOULD COME OUT ON SATURDAY.
(MISSION WILL ATTEMPT TO CONVEY REPORT TO DEPARTMENT AS
SOON AS POSSIBLE). INFORMAL CONSULTATIONS TO DISCUSS
THE REPORT AND FOR THE FRENCH TO CIRCULATE THEIR DRAFT
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TO THE OTHER MEMBERS ARE SCHEDULED FOR MONDAY
AFTERNOON. THE DRAFT TEXT WILL THEN BE TAKEN UP BY ALL
ON TUESDAY.

4. UK AMBASSADOR HANNAY NOTED THAT HE NEEDED TO SEE THE
REPORT BEFORE HE COULD RESPOND, AND THEN GAVE SOME
PRELIMINARY REACTIONS: A LARGER ROLE FOR THE OAU, AND
THEIR RELATIONSHIP TO THE UN OPERATION, SHOULD BE
SPELLED OUT IN THE OPERATIVE PARAGRAPHS. TWO PKO'S (ONE
IN UGANDA AND ONE IN RWANDA) ARE NOT NEEDED. THE
RESOLUTION SHOULD EITHER ROLL THEM INTO ONE, OR SPECIFY
THAT THEY WILL BE TERMINATED SIMULTANEOUSLY. HE
QUESTIONED THE WORDING OF SUB-PARAGRAPHS C, D, F, AND G
DEFINING THE MANDATE.

5. U.S. AMBASSADOR HICKS POINTED OUT THAT WASHINGTON
HAS BUDGET CONSTRAINTS THAT WILL SHAPE OUR POSITION ON
RWANDA. HE FURTHER NOTED THAT IT WOULD BE HELPFUL FOR
THE UN TO BE GIVEN SOME ROLE IN THE POLITICAL PROCESS.
THIS WOULD, FIRST, ALLOW THE UN TO ASSIST THE RWANDAN
PARTIES TO GET BEYOND THEIR DIFFICULTIES IF THEY BECAME
LOGJAMMED ON DETAILS OF GOVERNING. SECOND, IT WOULD
AVOID THE PERCEPTION PROBLEM FACING THE UN IN SOMALIA,
WHERE THE UN HAS BEEN CRITICIZED FOR PLAYING A POLICE

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ENFORCER ROLE RATHER THAN A PEACEMAKING ROLE
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APPOINTMENT OF A SPECIAL REPRESENTATIVE WOULD ASSURE THE
PROPER LEVEL OF ATTENTION TO THE POLITICAL PROCESS.
FRANCE AGREED THAT A SPECIAL REPRESENTATIVE WOULD BE
ACCEPTABLE, IF THAT WOULD HELP GET A RESOLUTION THROUGH
QUICKLY.

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6. CHINA EXPRESSED SUPPORT FOR HELPING THE PEOPLE OF
RWANDA IMPLEMENT THE ARUSHA ACCORDS. RUSSIA STRESSED
THE NEED TO SEE THE REPORT BEFORE BEGINNING
DELIBERATIONS.

7. USUN DEPUTY PERMREP AMB WALKER MET LATE SEPTEMBER 23
WITH U/SYG FOR PEACEKEEPING OPERATION KOFI ANNAN AND
GENERAL DELAIRE ON RWANDA. THE UN OFFICIALS STRESSED
THAT THIS OPERATION COULD BE A SUCCESS STORY FOR THE UN,
GIVEN THE EAGER ATTITUDE OF BOTH PARTIES TO MAKE PEACE
WORK. WALKER MADE THE POINT THAT IT WILL BE DIFFICULT
FOR US TO APPROVE SUCH A LARGE OPERATION IN RWANDA, IN
VIEW OF OUR BUDGET CONSTRAINTS. HE URGED THE UN TO
THINK CREATIVELY ABOUT WHERE IT CAN CUT COSTS AND FIND
OFFSETS FOR NEW EXPENDITURES. HE UN
DERSCORED THE
IMPORTANCE OF THINKING OUT A PUBLIC RELATIONS PLAN, IN
ORDER TO PORTRAY THIS OPERATION POSITIVELY. HE VOICED
CONCERN THAT THE UN APPEARED TO BE CUT OUT OF THE PEACE
PROCESS, AND RELEGATED TO A MERELY MILITARY ROLE. ANNAN

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POINTED OUT THAT THE ARUSHA ACCORDS ONLY ASKED THE UN TO PERFORM MILITARY FUNCTIONS, AND THAT A SENIOR POLITICAL ADVISER COULD BE SENT TO RWANDA LATER IF NEEDED. WALKER ARGUED THAT THE UN NEEDED TO PLAY A ROLE IN THE POLITICAL PROCESS, POINTING TO SOMALIA TO WARN ABOUT THE OPTICS OF PLAYING ENFORCER.

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8. BEGIN TEXT OF FRENCH DRAFT RESOLUTION

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22 SEPTEMBER 1993-2230

THE SECURITY COUNCIL,

REAFFIRMING ITS RESOLUTIONS 812 (1993) OF 12 MARCH 1993
AND 846 (1993) OF 22 JUNE 1993,
HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL
DATED SEPTEMBER 1993 (S/),

WELCOMING THE SIGNING OF THE ARUSHA AGREEMENTS ON 4
AUGUST 1993 AND URGING THE PARTIES TO CONTRIBUTE
OBSERVING THEM TO THE FULL ,

PAYING TRIBUTE TO THE ROLE PLAYED BY THE ORGANIZATION OF
AFRICAN UNITY AND BY THE GOVERNMENT OF THE UNITED
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REPUBLIC OF TANZANIA IN THE CONCLUSION OF THE ARUSHA
AGREEMENTS ,

RESOLVED THAT THE UNITED NATIONS SHOULD, AT THE REQUEST
OF THE PARTIES, MAKE ITS FULL CONTRIBUTION TO THE
IMPLEMENTATION OF THE ARUSHA AGREEMENTS ,

1. WELCOMES THE REPORT OF THE SECRETARY-GENERAL DATED
SEPTEMBER 1993 (S/);

2. APPROVES, FOR AN INITIAL PERIOD OF SIX MONTHS, IN
ACCORDANCE WITH THE REPORT OF THE SECRETARY-GENERAL, THE
ESTABLISHMENT OF THE UNITED NATIONS ASSISTANCE MISSION
TO RWANDA (UNAMIR) WHOSE MANDATE WOULD BE TO:

-CONTRIBUTE TO THE SECURITY OF THE TOWN OF KIGALI;

-SUPERVISE THE CEASE-FIRE AGREEMENT, INCLUDING THE
DEFINING OF AN EXTENSIVE DEMILITARIZED ZONE AND
DEMOBILIZATION PROCEDURES;

-GUARANTEE THE OVERALL SECURITY OF THE COUNTRY DURING
THE FINAL STAGE OF THE MANDATE OF THE TRANSNATIONAL
GOVERNMENT UNTIL THE ELECTIONS ;

-CONTRIBUTE TO MINE CLEARING, IN PARTICULAR, BY MEANS OF

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TRAINING PROGRAMMES;

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-CONDUCT, AT THE REQUEST OF THE PARTIES OR ON ITS OWN INITIATIVE, INQUIRIES INTO INSTANCES OF
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NON-IMPLEMENTATION OF THE PROTOCOL OF AGREEMENT ON THE
INTEGRATION OF THE ARMED FORCES;

-GUARANTEE THE SECURITY OF THE PROCESS OF REPATRIATION
OF RWANDESE REFUGEES AND DISPLACED PERSONS;

-SUPERVISE THE ACTIVITIES OF THE CONSTABULARY AND POLICE;

3. ALSO APPROVES THE SECRETARY-GENERAL'S PROPOSAL THAT
THE CHAIN OF COMMAND AND LOGISTICS OF THE UNITED NATIONS
OBSERVER MISSION UGANDA-RWANDA (UNAMIR) SHOULD BE
CARRIED OUT IN STAGES;

4. FURTHER APPROVES THE SECRETARY-GENERAL'S PROPOSAL
THAT THE DEPLOYMENT AND WITHDRAW OF UNAMIR, WHOSE
MANDATE WILL END, IN PRINCIPLE, IN OCTOBER 1995, SHOULD
BE CARRIED OUT IN STAGES;

5. AUTHORIZES THE SECRETARY-GENERAL, IN THIS CONTEXT,
TO DEPLOY A FIRST CONTINGENT OF 800 MEN TO KIGALI, IN

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THE SHORTEST POSSIBLE TIME, WHICH, WHEN FULLY IN PLACE,
WILL PERMIT THE ESTABLISHMENT OF THE TRANSNATIONAL
INSTITUTIONS AND IMPLEMENTATION OF THE OTHER RELEVANT
PROVISIONS OF THE ARUSHA AGREEMENTS;

6. REQUESTS THE SECRETARY-GENERAL TO INFORM THE COUNCIL
PRIOR TO FURTHER SCHEDULED DEPLOYMENTS OF UNAMIR;

7. INVITES THE SECRETARY-GENERAL TO CONSIDER WAYS OF
REDUCING THE TOTAL MAXIMUM STRENGTH OF UNAMIR WITHOUT

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THEREBY AFFECTING THE CAPACITY OF THE FORCE TO CARRY OUT
ITS MANDATE;

8. URGES THE PARTIES TO IMPLEMENT THE ARUSHA AGREEMENTS
IN GOOD FAITH;

9. ALSO INVITES THE SECRETARY-GENERAL TO CONCLUDE
FORTHWITH A STATUS OF MISSION AGREEMENT FOR UNAMIR WITH
THE RWANDESE AUTHORITIES;

10. DEMANDS THAT THE PARTIES RESPECT THE SAFETY OF
UNITED NATIONS PERSONNEL IN RWANDA;

11. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

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9. END-TEXT OF FRENCH DRAFT RESOLUTION

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